

# Cherokee County Board of Commissioners

FINANCIAL UPDATE

FY2019 PRE-AUDIT RESULTS

(Oct 2018 – Sept 2019)

Presented 2.18.20



## Cherokee County Financial Scorecard

Strategic
<b>Blueprint Linkage</b>

#### **Status**

#### **2019 Unaudited Results**

Operating Cash Reserves =>15% of Operating **Expenditures** 



**Operating Cash Balance** 

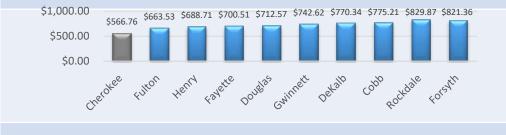
**Operating Expenses** 

FY18 \$43.6M, FY18 \$165M, Operating Cash Reserves/Operating Expenses FY18 26.4%,

FY19 \$45.1M FY19 181M FY19 24.9%

Top 3 lowest in tax burden and spend per capita - Note: 2019 data not available, Chart reflects 2018 data.





Invest in technology and projects that increase public safety. Provide an innovative, safe and lasting public infrastructure based on best practices



SPLOST Revenues were \$4M over budget with a 10.4% growth rate.

SPLOST Expenditures for FY19 were 48% for Public Safety and 38% of Public Works

Promote financial integrity by effectively and

efficiently managing public assets

from 0.84 to 0.78



Acceleration of long term debt principal payments, resulting in \$7.8M of savings

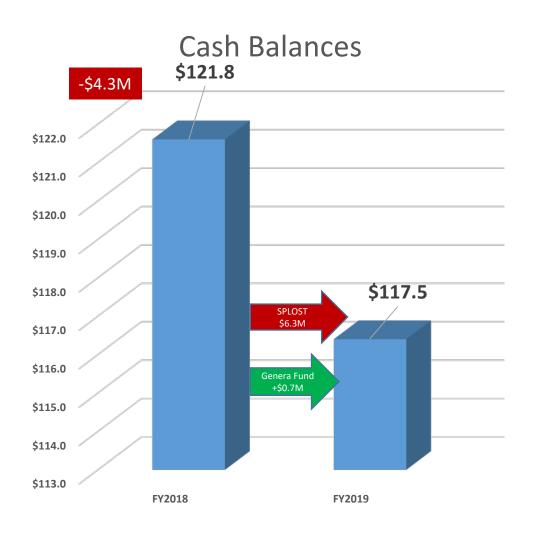
Evaluation of Pension Plan Key Drives and financial sustainability of the plan

**Reduce Workers Compensation Mod Factor** 

Workers Compensation Current Mod Factor is .68



#### County-Wide Results - Cash Pre-Audit FY2019

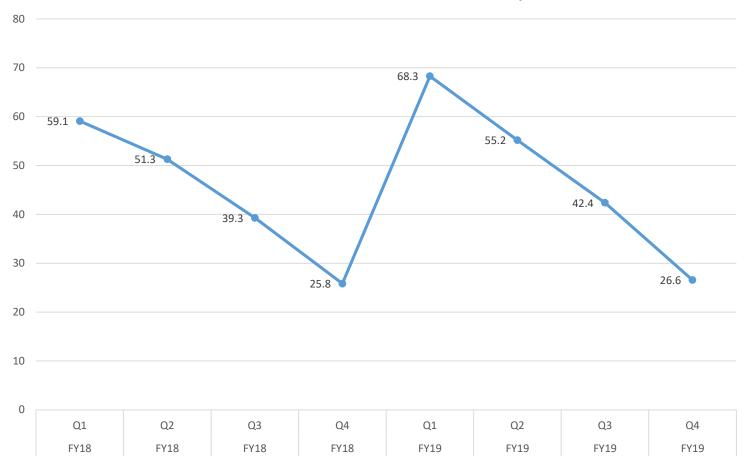


			Variance
Significant	2018 Cash	2019 Cash	Better/
Operating Funds	Balance	Balance	(Worse)
General Fund	\$25.8	\$26.6	\$0.7
E911	2.5	2.7	0.3
Senior Services	0.1	0.2	0.1
Parks & Recreation	0.7	0.8	0.1
Transportation	0.0	0.1	0.1
Animal Shelter	0.3	0.0	(0.3)
Fire District	7.6	7.5	(0.1)
CDBG	(0.0)	(0.0)	(0.0)
EMS	1.2	1.8	0.7
Ins & Benefits Fund	2.0	0.3	(1.7)
Other Funds	3.5	5.0	1.5
Total	\$43.6	\$45.1	\$1.5
			Variance
	2018 Cash	<b>2019 Cash</b>	Better/
Capital Funds	Balance	Balance	(Worse)
Impact Fee	\$9.0	\$10.2	\$1.2
Parks Bond	0.4	0.0	(0.4)
SPLOST V, 2012, 201	67.8	61.5	(6.3)
Debt Service	1.0	0.7	(0.3)
RRDA	0.0	0.0	0.0
Total	\$78.2	\$72.4	(\$5.8)
GRAND TOTAL	\$121.8	\$117.5	(\$4.3)



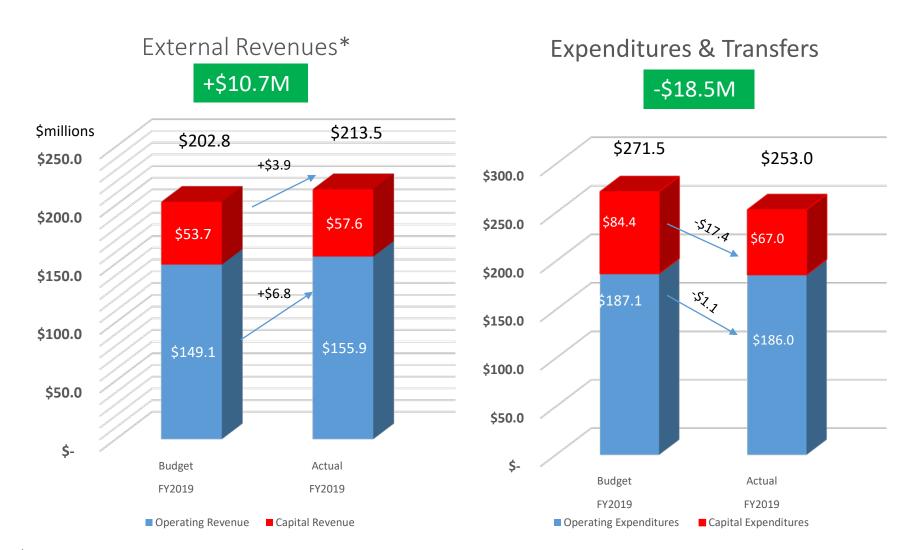
#### County-Wide Results – Cash Pre-Audit FY2019

#### General Fund Cash Balance Analysis





## County-Wide Results Pre-Audit FY2019



<sup>\*</sup>Excludes Transfers, Internal Svc Charges, Sale of Assets, Bond/Lease Proceeds and Use of Reserves



#### Review of External Revenues in Significant Operating Funds- Pre-Audit FY2019

Significant Operating Funds	Budgeted Revenue	Actual Revenue	Variance Better/ (Worse)
General Fund	\$90.6	\$96.4	\$5.8
E911	\$6.2	\$5.5	(0.7)
Senior Services	\$0.7	\$0.8	0.1
Parks & Recreation	\$3.9	\$3.9	0.0
Transportation	\$1.0	\$1.1	0.1
Fire District	\$31.5	\$32.0	0.5
CDBG	\$1.1	\$1.3	0.2
Multiple Grants	\$1.2	\$1.2	0.0
Insurance & Benefits	\$0.6	\$1.1	0.5
EMS	\$8.1	\$8.2	0.1
Other	\$4.1	\$4.4	0.3
Total Operating	\$149.1	\$155.9	\$6.8

#### Variance Explanations by Fund

General: Current Taxes (\$425K), Prior Year Taxes +\$348K, TAVT/MV +\$3.0M, Real Estate Taxes +\$360K, Bank, TV Franchise +\$166K, Insurance Premium Tax +\$985K, Building Ins (\$330K), Intergovrnmental +\$315K, COTC +\$286K, Other Charges +\$508K, Courts +\$263K, Probation Fees (\$513K), Interest +\$750K, Other Misc +\$200K

E911: Charges (\$757K), Interest +\$31K

Senior Services: Grants +\$105K

Parks & Rec: Beverage Taxes +\$25K, Charges for Services (\$77K)

Transportation: Charges for Services +\$103K

Fire: Current Taxes (\$127K), Prior Year Taxes +\$139K, TAVT/MV \$49K, Real Estate Taxes +\$134K, Intergovernmental (payments from cities) +\$43K, Interest +\$228K

CDBG: Grant funds expended faster than expected

Multiple Grants: Timing of grants, unspent budget will roll to next fiscal year



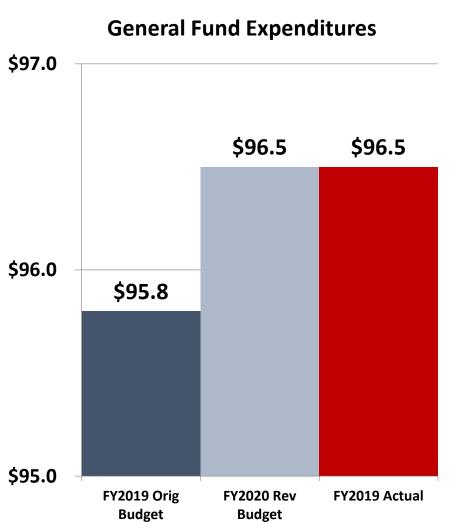
## Review of Revenues in Capital Funds Pre-Audit FY2019

Capital Funds	Budgeted Revenue	Actual Revenue	Variance Better/ (Worse)
SPLOST 2018	\$43.0	\$46.9	\$3.9
SPLOST 2012/ SPLOST V	\$2.3	\$2.3	\$0.0
Impact Fees	\$2.3	\$2.2	(\$0.1)
Parks Bond	\$0.0	\$0.0	\$0.0
RRDA	\$0.1	\$0.1	\$0.0
Debt Service	\$5.9	\$6.0	\$0.1
Total Capital	\$53.7	\$57.5	\$3.9

Variance Explanations by Fund			
SPLOST 2018: SPLOST +\$4.4M, Grants (\$0.6M), Misc +\$0.1M  SPLOST 2012/SPLOST V: Grants (\$1.1M), Interest +\$1.0M, Mosc +\$0.1M			
Impact Fees: Local Gov Shared +\$57K, Impact Fees (\$330K), Interest +\$126K			
Debt Service: Current Taxes (\$32K), Prior Year Taxes +\$24K, TAVT/MV +\$8K, Real Estate Taxes +\$19K, Misc +\$56K			



#### General Fund FY2019 Budget vs Actuals



General Fund Expenditures - Budget vs Actuals FY2019				
	FY2019 Orig Budget	FY2019 Rev Budget	FY2019 Actuals	
Compensation	46,145,231	46,130,406	44,953,862	
Insurance Benefits	6,714,719	6,813,627	7,296,571	
Payroll Taxes	3,386,064	3,416,368	3,220,334	
Workers Comp	619,204	619,204	581,430	
Retirement Plans	4,451,054	4,489,440	5,880,995	
Other Personnel	13,450	13,450	7,020	
Total Personnel	61,329,722	61,482,495	61,940,212	
Operating Costs	17,503,471	17,739,988	17,738,601	
Capital	735,046	1,036,444	841,157	
Non-Op Costs	3,442,675	3,442,675	3,469,594	
Debt Service	280,458	280,458	270,812	
Utilities/Insurance	3,166,588	3,168,088	3,059,370	
Transfers	9,378,387	9,378,387	9,193,863	
Total Expenditures	95,836,347	96,528,535	96,513,609	

#### **Bottom Line:**



#### FY2019 Cherokee County General Fund Highlights

**Expenditures** 

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	FY2019	FY2019		
	Budget	Actual	Variance	%
Personnel:				
Compensation	46,145,231	44,953,862	1,191,369	2.6%
Insurance Benefits	6,714,719	7,296,571	(581,852)	-8.7%
Payroll Taxes	3,386,064	3,220,334	165,730	4.9%
Workers Comp	619,204	581,430	37,774	6.1%
Retirement Plans	4,451,054	5,880,995	(1,429,941)	-32.1%
Other Personnel	13,450	7,020	6,430	47.8%
Total Personnel	61,329,722	61,940,212	(610,490)	-1.0%
Operating Costs	17,503,471	17,738,601	(235,130)	-1.3%
Capital	735,046	841,157	(106,111)	-14.4%
Non-Op Costs	3,442,675	3,469,594	(26,919)	-0.8%
Debt Service	280,458	270,812	9,646	3.4%
Utilities/Insurance	3,166,588	3,059,370	107,218	3.4%
Transfers	9,378,387	9,193,863	184,524	2.0%
Total Operating	34,506,625	34,573,397	(66,772)	-0.2%
Total Expenditures	95,836,347	96,513,609	(677,262)	-0.7%

#### **Revenues/Other**

	FY2019	FY2019		
	Budget	Actual	Variance	%
Revenue	90,056,207	96,400,000	6,343,793	7.0%
Other Sources	1,280,139	1,628,642	348,503	27.2%
Fund Balance Entries	0	284,632	284,632	
Total Revenue/Other	91,336,346	98,313,274	6,976,928	7.6%

#### **Fund Balance Summary**

	Budgeted use of Reserves	(\$4.6M)
	Increased Fund Balance	\$1.7M
	Revenue over budget	\$6.3M
	RRDA Early Principal Retirement	\$4.0M



## **FY2019 Cherokee County Operating Fund Balance Changes**

	<b>Budgeted Use</b>	<b>Fund Balance</b>	Ending
Fund	of Reserves	Change	Balance
General Fund	(4,617,195)	1,682,473	36,243,591
Animal Service	0	(406,723)	0
E911	(1,059,163)	423,636	3,543,210
Senior Services	0	86,952	355,163
Parks & Rec	0	89,886	521,561
Transportation	0	163,945	432,518
State Forfeiture/Seized Fund	0	54,144	74,150
Fire	(1,502,911)	(1,383)	6,625,003
Jail	(234,980)	117,274	1,071,629
Sheriff's Commissary	0	32,998	675,410
Federal Forfeiture/Seized	0	18,479	136,702
Law Library	0	(7,405)	534,301
DA's Condemnation	0	10,285	25,725
DA's Condemnation	0	(3,683)	47,408

	<b>Budgeted Use</b>	<b>Fund Balance</b>	Ending
Fund	of Reserves	Change	Balance
Drug Abuse & Treatment	(43,292)	32,981	551,806
Victim/Witness	0	22,570	83,750
DUI Court	0	40,883	1,005,749
Drug Accountability	0	(50,871)	316,491
Treatment Accountability	0	0	2,835
Drug Screening	0	136,414	177,124
Veterans Accountability	0	1,132	5,115
Hotel/Motel Tax	0	0	
Multiple Grants	(197,262)	52,638	212,699
Community Development	0	29,573	30,514
Conference Center	(43,179)	184,538	709,367
EMS	(400,000)	(887,225)	1,041,586
Insurance and Benefits	(113,304)	(765,853)	326,839
Fleet Maintenance	(40,000)	(126,908)	(142,832)

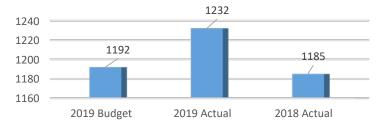


#### Insurance & Benefits Fund Pre-Audit FY2019

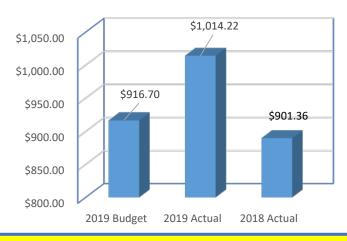
#### Net Healthcare Claims Spend Trend Analysis (Millions)



### FY 2019 Employees Enrolled in Health Plan



#### Net Health Claims Cost Per Employee / Month FY2019

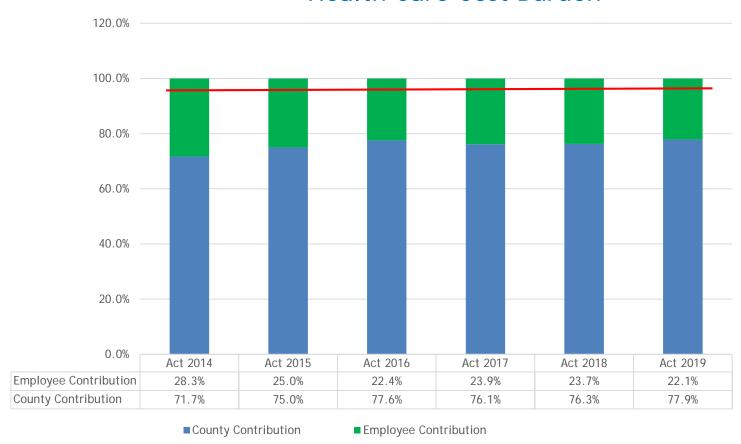


- Net Healthcare claims increased \$2.2M while the number of employees covered increased by 47 employees.
- The Cost per employee per month increased \$112.86which is a 12.5% increase of FY2018.
- The Insurance & Benefits Fund ended 9/30/18 with a Unreserved Fund Balance of \$697.9k while the Unreserved Fund Balance @9/30/2019 is now \$0.



#### Health Care Costs Pre-Audit FY2019

#### Health Care Cost Burden



Strategic Blueprint Linkage: Promote financial integrity by effectively and efficiently managing public assets.



# Cherokee County Board of Commissioners

FINANCIAL UPDATE FY2020 Q1 RESULTS

Presented 02.18.2020



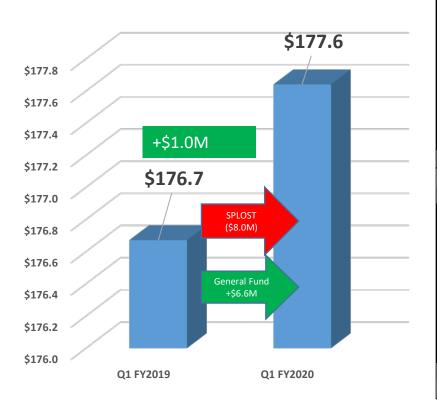
#### Status Summary FY2020 Q1 Results

Strategic Blueprint Linkage	Status	Key Drivers
Operating Cash Reserves =>15% of Operating Expenditures  Q1 - 42.4/106.7 = 39.7%		<ul> <li>Operating Cash Balance increased \$8.0M to \$106.7M compared to last year's amount of \$98.7M</li> <li>Operating Expenses were 22.5% of Budget in Q1 FY2020 compared to 23.3% in Q1 FY2019</li> </ul>
Top 3 lowest in tax burden and spend per capita		<ul> <li>Operating Revenues are \$1.7M over budget at \$161.6M while property taxes are projected to be on budget.</li> <li>Operating Expenditures were @22.5% of Budget and are forecasted to be on the FY2020 Budget.</li> </ul>
Invest in technology and projects that increase public safety. Provide an innovative, safe and lasting public infrastructure based on best practices		<ul> <li>SPLOST revenues are \$0.3M over budget at \$43.3M Full Year Forecast</li> <li>Actual Capital Expenditures were 11.8% of the total budget compared to 27.4% in Q1 FY2019.</li> </ul>
Promote financial integrity by effectively and efficiently managing public assets		<ul> <li>Investment Income of \$0.7M through Q1 FY2020 which is 34.8% of the FY2020 Budget.</li> <li>Net Health Claims cost were \$226K higher than Q1 2020 compared to Q1 2019 due to several high cost claimants. PEPM is 25.8% above budget.</li> </ul>
Reduce Workers Compensation Mod Factor from 0.84 to 0.78		<ul> <li>Current Mod Factor .68 . Actual Average Monthly Total Claim Cost \$49.1K v. Monthly Budget = \$53.4K</li> </ul>



#### County-Wide Results - Cash Q1 FY2020

#### **Cash Balances**

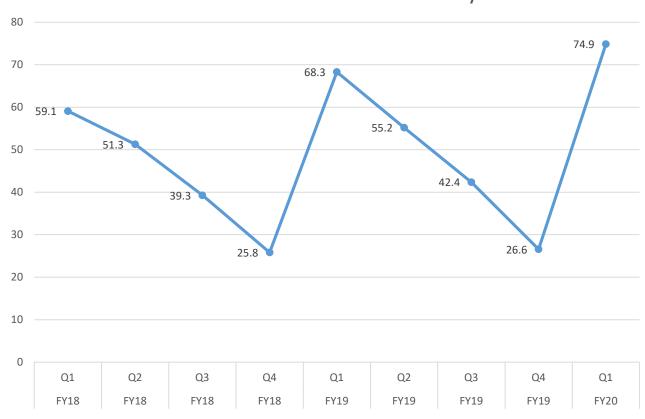


			Variance
Significant	FY2019 Cash	FY2020 Cash	Better/
Operating Funds	Balance	Balance	(Worse)
General Fund	\$68.3	\$74.9	\$6.6
E911	2.3	2.9	0.7
Senior Services	0.1	0.3	0.2
Parks & Recreation	0.8	1.0	0.2
Transportation	0.1	0.1	0.0
Fire District	22.4	23.7	1.3
CDBG	(0.0)	(0.0)	0.0
EMS	1.5	1.9	0.4
Ins & Benefits Fund	(0.4)	(1.5)	(1.1)
Other Funds	3.7	3.4	(0.2)
Total	\$98.7	\$106.7	\$8.0
			Variance
	FY2019 Cash	FY2020 Cash	Better/
Capital Funds	Balance	Balance	(Worse)
Impact Fee	\$9.5	\$10.5	\$1.0
Parks Bond	(0.0)	0.0	0.0
SPLOST V, 2012, 2018	63.2	55.2	(8.0)
Debt Service	5.2	5.2	(0.1)
RRDA	0.0	0.0	(0.0)
Total	\$78.0	\$70.9	(\$7.1)
GRAND TOTAL	\$176.7	\$177.6	\$1.0



#### County-Wide Results – Cash Q1 FY2020

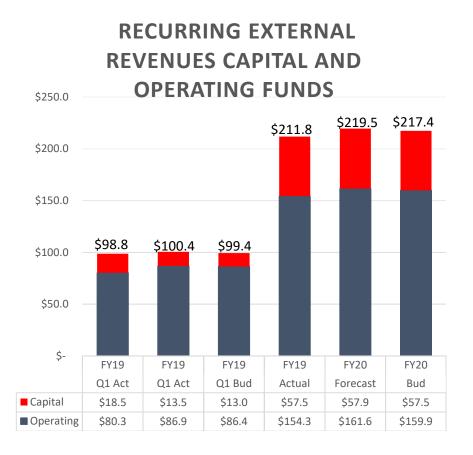
#### General Fund Cash Balance Analysis





#### Revenue Executive Summary All Funds – Q1 2020

Summary Statement: When comparing externally generated recurring revenue that is expected to fund operations, without requiring reserves, the County's YTD Results are \$1.1M better than the YTD Budget. We are also forecasting the full year to be \$2.1M better than budget.



#### **Operating Funds Full Year Forecast**

•	Motor Vehicle/TAVT	+\$1.5M
•	Other Taxes	+\$0.3M
•	Landfill Fees	(\$0.7M
•	Other Charges	+\$0.4M
•	Investment Income	+\$0.1M
•	Other Misc.	+\$0.2M

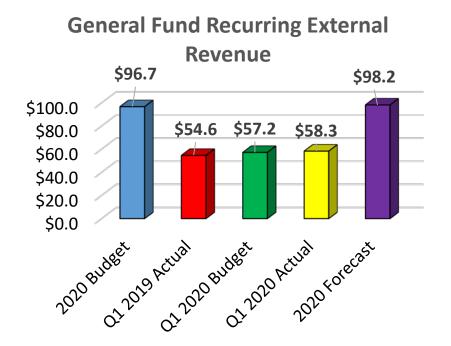
#### **Capital Funds**

•	SPLOST Taxes	+\$0.3M
•	Impact Fees	(\$0.1M)
•	Investment Income	+\$0.1M



#### Revenue Executive Summary General Fund – Q1 2020

Summary Statement: When comparing externally generated recurring revenue that is expected to fund operations, without requiring reserves, the General Fund YTD Results are \$1.1M > Budget. We are also forecasting the full year to be \$1.5M > Budget.



## Full Year Forecast \$1.5M <u>Better</u> than Budget

- Motor Vehicle/TAVT +\$1.5M
- Other Taxes +\$0.2M
- Landfill Fees (\$0.7M)
- Tax Commissions +\$0.3M
- Interest Revenues +\$0.1M
- Miscellaneous +\$0.1M

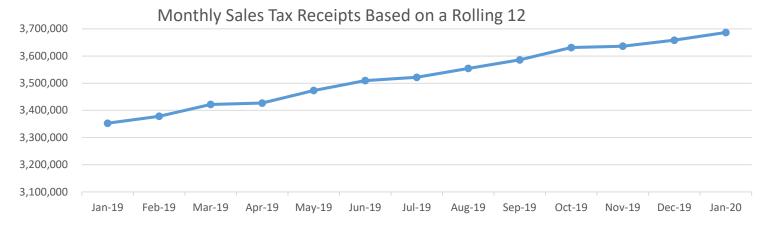


#### SPLOST 2018 Receipts Executive Summary

#### Average Monthly SPLOST Collections



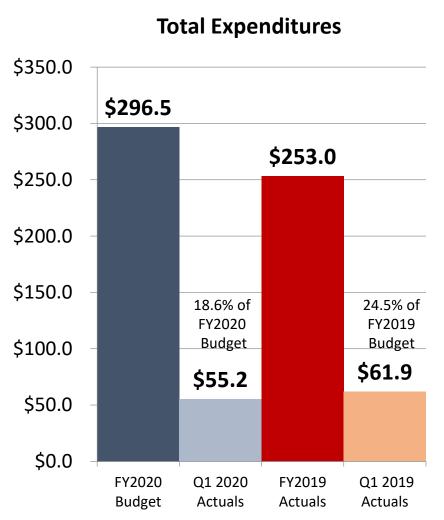
#### **CHEROKEE COUNTY BOC**





## Expenditure Executive Summary All Funds – Q1 FY2020

Summary Statement: Expenses are being managed across all funds. Some variances exist, but are explainable. 21.15% of Year Elapsed for Payroll Costs. 16.7% or 25% of Year Elapsed for Monthly Expenses.

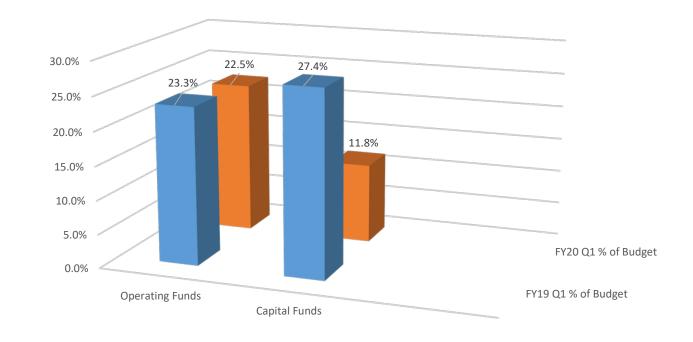


County-Wide Expe			
	2020 Budget	Q1 2020	% Spent
Compensation	86,162,858	17,243,964	20.0%
Insurance Benefits	27,818,309	7,332,375	26.4%
Payroll Taxes	6,525,076	1,224,861	18.8%
Workers Comp	962,015	396,219	41.2%
Retirement Plans	12,248,545	2,429,389	19.8%
Other Personnel	3,300	-	0.0%
Total Personnel	133,720,103	28,626,808	21.4%
Operating Costs	34,187,053	7,360,910	21.5%
Capital	80,755,340	7,321,113	9.1%
Non-Op Costs	21,584,652	4,542,627	21.0%
Debt Service	9,331,061	2,313,288	24.8%
Utilities/Insurance	5,433,228	1,261,181	23.2%
Transfers	11,492,452	3,728,773	32.4%
Total Expenditures	296,503,889	55,154,700	18.6%

Bottom Line: YTD Expenses are on target. We expect to achieve the FY2020 Budget.



# Operating and Capital Funds Expenditures FY19 Q1 vs FY20 Q1 % of Budget Expended



	Operating Funds	Capital Funds	
■ FY19 Q1 % of Budget	23.3%	27.4%	
FY20 Q1 % of Budget	22.5%	11.8%	

■ FY19 Q1 % of Budget ■ FY20 Q1 % of Budget

Operating Funds % of Budget Expended is 22.5% for FY20 Q1 compared to 23.3% FY19 Q1, which is essentially the same trend. Capital Funds % of Budged Expended is 11.8% in FY20 Q1 compared to FY19 Q1 27.4%. The 27.4% in FY19 Q1 was driven by SPLOST 2018 spending.



#### Revenue Executive Summary SPLOST 2012 Expenditures FY2020 Q1

	-					
		Original SPLOST	Excess SPLOST			
	Project	Referendum	Receipts/XFRS	Budgeted	Actual	Remaining
Level 1 Spending						
	Jail Expansion	18,470,000	(1,430,000)	17,040,000	16,215,672	824,328
	E-911 Back-Up Center	-	500,000	500,000	500,000	-
	Fire Engines	-	180,000	180,000	180,000	-
	Law Enforcement Training Facility	1,500,000		1,500,000	1,500,000	-
	Fire/EMS Training Facility	1,500,000		1,500,000	1,500,000	-
	ALS Vehicle & Equipment	2,280,000		2,280,000	2,280,000	-
	Animal Shelter	1,250,000	750,000	2,000,000	2,000,000	-
Total Level 1 Spending		25,000,000	-	25,000,000	24,175,672	824,328
		<del></del>				
County Projects						
	Animal Shelter	-	1,165,370	1,165,370	1,165,370	-
	Library	2,500,000	, ,	2,500,000	-	2,500,000
	Public Works/Roads	91,315,257	(3,343,121)	87,972,136	67,907,294	19,293,540
	Animal Control/Marshal	400,000	50,000	450,000	450,000	-
	Business Development	3,750,000	2,791,500	6,541,500	6,482,901	58,599
	Fire and EMS	7,400,000	3,150,000	10,550,000	10,550,000	, , , , , , , , , , , , , , , , , , ,
	Law Enforcement Vehicles	2,500,000	-	2,500,000	2,500,000	-
	E-911	1,500,000	966,134	2,466,134	2,466,134	-
	Courthouse Expansion	1,450,000	-	1,450,000	1,450,000	-
	Fleet Expansion	-	750,000	750,000	22,054	727,946
	Probation Office	-	329,994	329,994	329,994	-
	Senior Center	1,500,000	-	1,500,000	294,256	1,205,744
	Airport	2,000,000	4,162,429	6,162,429	4,804,863	1,357,566
Includes \$2,012,410 of SPLOST	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , = ,	-, - ,	,== ,===	,== ,===
Interest Revenue	LB Ahrens Rec Center	_	6,145,545	6,145,545	43,146	6,102,399
		L	-, -,	-, -,	-,	-, - ,
Total County Project Spending		114,315,257	16,167,851	130,483,108	98,466,013	31,245,793
Total SPLOST Spending		139,315,257	16,167,851	155,483,108	122,641,685	32,070,121



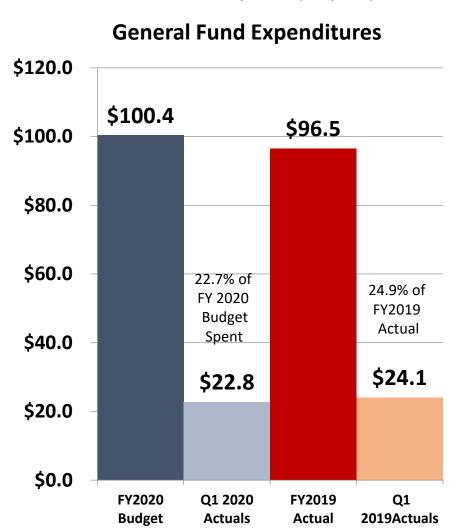
## Revenue Executive Summary SPLOST 2018 Expenditures FY2020 Q1

	SPLOST 2018 Expenditures @12/31/2019					
	Project	Original SPLOST	Excess SPLOST	Dood a shad	A1	Dawaisis -
Lovel 1 Spanding	Project	Referendum	Receipts/XFRS	Budgeted	Actual	Remaining
Level 1 Spending	Jail Expansion and Improvements	23,000,000		23,000,000	-	23,000,00
Total Level 1 Spending		23,000,000	-	23,000,000	-	23,000,00
County Projects						
	Law Enforcement					
	Vehicles/Facilities/Equipment	4,000,000	<u> </u>	4,000,000	653,186	3,346,81
	Animal Control and County Marshal Vehicles					
	and Equipment	1,000,000		1,000,000	135,280	864,72
	Emergency Communications Center and					
	Communications System Improvements	9,606,500		9,606,500	9,379,464	227,03
	Fire & Emergency Services Facilities, Vehicles					
	and Equipment	21,140,000		21,140,000	2,226,400	18,913,60
	Court Facilities, Equipment, Improvements ,					
	and Expansion	17,500,000		17,500,000	69,457	17,430,54
	Parks and Recreation Facilities, Equipment					
	and Improvements	2,800,000		2,800,000	1,272,391	1,527,60
	Transportation Infrastructure (Roads &					
	Bridges) , Facilities, Equipment	88,500,000		88,500,000	9,944,475	78,555,52
	Transportation Infrastructure, Facilities,					
	Equipment- CATS	500,000		500,000	20,416	479,58
	Airport Facilities, Equipment , Improvements &					
	Expansion	6,000,000		6,000,000	569,285	5,430,71
	Business & Economic Development Land					
	Acquisition, Infrastructure, and Facilities	8,000,000		8,000,000	265,000	7,735,00
Total County Project Spending		159,046,500	-	159,046,500	24,535,354	134,511,14
Total SPLOST Spending		182,046,500	-	182,046,500	24,535,354	157,511,14
Note: 2018 SPLOST Program						
T projects will be assigned to the above projects with any Excess SPLOST						
Revenues	IT Upgrade	1,035,000		1,035,000	607,104	427,89
Facility Maintenance projects will be assigned to the above projects with any						
Excess SPLOST Revenues	Facility Maintenance	1,000,000		1,000,000	187,735	812,26



## Expenditure Executive Summary General Fund – Q1 FY2020

Summary Statement: Expenses are being managed across all departments. Some variances exist, but are explainable. 21.15% of Year Elapsed for Payroll Costs. 16.7% or 25% of Year Elapsed for Monthly Expenses.

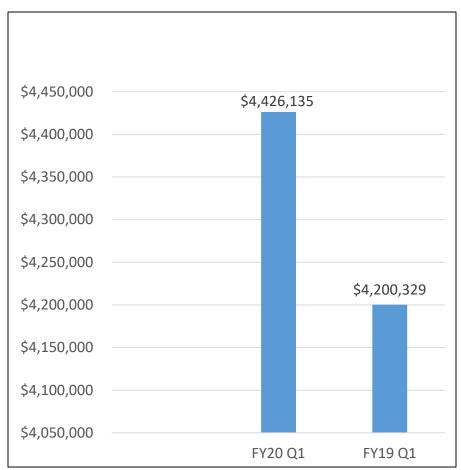


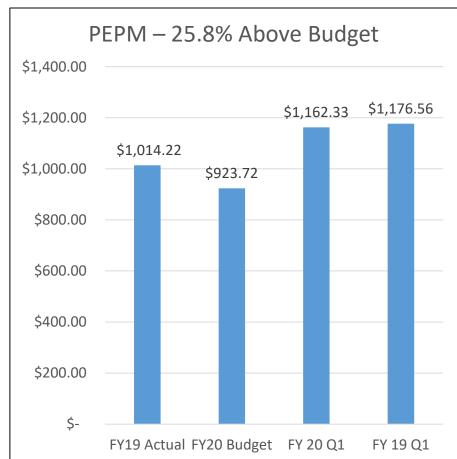
General Fund - Expen	ditures 2020		
	2020 Budget	Q1 2020 Actuals	% Spent
Compensation	49,030,999	9,977,215	20.3%
Insurance Benefits	6,638,190	1,386,045	20.9%
Payroll Taxes	3,692,369	707,822	19.2%
Workers Comp	507,497	233,375	46.0%
Retirement Plans	6,933,731	1,402,931	20.2%
Other Personnel	3,300	-	0.0%
Total Personnel	66,806,086	13,707,388	20.5%
Operating Costs	18,791,403	4,055,096	21.6%
Capital	264,355	34,236	13.0%
Non-Op Costs	3,731,443	908,655	24.4%
Debt Service	344,363	78,228	22.7%
Utilities/Insurance	3,154,461	758,572	24.0%
Transfers	7,348,289	3,243,941	44.1%
Total Expenditures	100,440,400	22,786,116	22.7%

Bottom Line: YTD Expenses are on target. We expect to achieve the FY2020 Budget.



# Insurance & Benefits Fund Q1 FY2020







### Key Risk/Opportunity Items

#### Revenue

1. TAVT Trends \$1.5M Favorable

- 2. Landfill Use Fees \$700K lost in Q1 due to Waste Management Facility being down.
- 3. SPLOST Receipts
  - Favorable Trend

#### **Expenditures**

- 1. Health Insurance Claims- Q1 were much higher than budget
- 2. RRDA Payment Budgeted payment of \$2M made in Q1
- 3. Defined Benefit Costs